

AMENDED IN SENATE JUNE 17, 2009

AMENDED IN ASSEMBLY APRIL 20, 2009

CALIFORNIA LEGISLATURE—2009—10 REGULAR SESSION

## ASSEMBLY BILL

**No. 443**

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**Introduced by Assembly Members Galgiani and Tom Berryhill**

February 24, 2009

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An act to amend Sections 75507 and 75595.5 of, and to add Chapter 14 (commencing with Section 6300) to Part 1 of Division 4 of, the Food and Agricultural Code, relating to apple pests.

### LEGISLATIVE COUNSEL'S DIGEST

AB 443, as amended, Galgiani. Apple pests: pest and disease prevention.

Existing law provides that there is in state government the California Apple Commission, comprised of apple handlers and producers, which may recommend to the Secretary of Food and Agriculture maturity standards, enforce laws related to apple production, and promote the sale of apples.

This bill, the California Apple Pest and Disease Prevention Act of 2009 (the act), would provide that no person may handle apples in this state ~~that were produced in a designated area, as defined, and to which~~ certain adopted regulations apply, except as specified. The bill would also provide that it is a crime to handle apples from ~~designated~~ *certain* areas or to fail to meet specified reporting duties or pay required assessments in violation of these provisions. Because this bill would create new crimes, this bill would impose a state-mandated local program.

This bill would require the secretary to appoint a committee of 11 individuals from nominations received from the California Apple Commission to administer these provisions. The bill would provide that the duties of the committee, with concurrence by the secretary, include making recommendations to the secretary of designated pests and diseases not already present or identified in California as of January 1, 2007, ~~of designated areas to be defined by regulation~~, and ~~of~~ the adoption of regulations establishing terms and conditions for handling apples ~~from designated areas~~ to prevent the introduction and spread of designated pests or diseases. The bill would also require the secretary to establish a panel to advise the committee and the secretary by providing information regarding the biology and known control methods for the pests and diseases under consideration by the committee.

This bill would provide that the Department of Food and Agriculture may investigate complaints referred by the commission and levy civil penalties against persons who violate the act not exceeding \$5,000, as specified. The bill would require the secretary to use all funds received under the act for purposes of the act. The bill would make other conforming changes.

Existing law authorizes the commission to establish an annual assessment rate to defray the operating costs of the commission.

This bill would instead require the commission to be responsible for funding the act and authorize the commission to establish an annual assessment rate to defray the costs of the act.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes.  
State-mandated local program: yes.

*The people of the State of California do enact as follows:*

- 1 SECTION 1. Chapter 14 (commencing with Section 6300) is
- 2 added to Part 1 of Division 4 of the Food and Agricultural Code,
- 3 to read:

CHAPTER 14. CALIFORNIA APPLE PEST AND DISEASE  
PREVENTION ACT OF 2009

Article 1. Declarations and Legislative Intent

6300. This chapter shall be known, and may be cited, as the California Apple Pest and Disease Prevention Act of 2009.

6300.01. The production and handling of apples constitute an important industry of this state that provides substantial and necessary revenues for the state and employment for its citizens. The California apple industry has the potential to be one of the leading segments of the state's agricultural industry. To realize this potential, there is a need to ensure that the integrity and healthful properties of apples produced, either by conventional or organic practices, and handled in this state, are preserved and protected from pest infestation and disease.

6300.02. Destructive pests and diseases pose a significant and imminent threat to California agriculture, including its important apple industry, and serious damage could occur if measures are not taken to mitigate this threat. If the threat is not mitigated, progress made by the apple industry in the adoption of integrated pest management and sustainable farming practices may be adversely affected, the use of pesticides may increase, and the quality of California's apples may be harmed by these destructive pests and diseases.

6300.03. The program established pursuant to this chapter is essential to ensure that apples produced or handled in the state are pest and disease free so that consumer confidence in California's apples is maintained throughout the nation and the world.

6300.04. This chapter is declared to be enacted in the public interest and in the exercise of the police power of the state for the purpose of protecting the health, peace, safety, and general welfare of the people of this state.

Article 2. Definitions

6300.10. Unless the context otherwise requires, the definitions in this article govern the construction of this chapter.

6300.11. "Apple" means any variety of apple, wherever grown, and includes fresh and processed apples.

1     6300.12. “Chapter” means any provision of this act or  
2 regulations adopted pursuant thereto.

3     6300.13. “Commission” means the California Apple  
4 Commission created pursuant to Chapter 13.5 (commencing with  
5 Section 75501) of Part 2 of Division 22.

6     6300.14. “Commissioner” means a county agricultural  
7 commissioner.

8     6300.15. “Committee” means the committee established in  
9 Section 6300.30.

10    6300.16. “Department” means the Department of Food and  
11 Agriculture.

12    ~~6300.17. “Designated area” means areas outside of California~~  
13 ~~designated by the secretary by regulation as an area that contains~~  
14 ~~designated pests and diseases.~~

15    ~~6300.18.~~

16    6300.17. “Designated pests and diseases” means pests and  
17 diseases ~~designated by the secretary by regulation as~~ presenting a  
18 threat to the California apple industry, public health and safety, or  
19 the environment that are not federally regulated pests or diseases.

20    ~~6300.19.~~

21    6300.18. “Handler or handling” means any person engaged in  
22 the business of receiving, purchasing, importing, transporting,  
23 shipping, grading, packing, storing, selling, marketing, distributing,  
24 processing, or changing the form of apples in any manner for  
25 commercial purposes.

26    ~~6300.20.~~

27    6300.19. “Districts” are defined as follows:

28    (a) District 1 consists of the Counties of Imperial, Kern, Los  
29 Angeles, Orange, Riverside, San Bernardino, San Diego, San Luis  
30 Obispo, Santa Barbara, and Ventura.

31    (b) District 2 consists of the Counties of Alpine, Fresno, Inyo,  
32 Kings, Madera, Mariposa, Merced, Mono, Monterey, San Benito,  
33 Tulare, and Tuolumne.

34    (c) District 3 consists of the Counties of Alameda, Calaveras,  
35 Contra Costa, El Dorado, Sacramento, San Francisco, San Joaquin,  
36 San Mateo, Santa Clara, Santa Cruz, Sierra, Solano, Stanislaus,  
37 and Yolo.

38    (d) District 4 consists of the Counties of Amador, Butte, Colusa,  
39 Del Norte, Glenn, Humboldt, Lake, Lassen, Marin, Mendocino,

1 Modoc, Napa, Nevada, Placer, Plumas, Shasta, Siskiyou, Sonoma,  
2 Sutter, Tehama, Trinity, and Yuba.

3 ~~6300.21.~~

4 6300.20. “Panel” means the Scientific Advisory Panel created  
5 pursuant to Article 5 (commencing with Section 6300.50).

6 ~~6300.22.~~

7 6300.21. “Person” means any individual, partnership, limited  
8 liability company, limited liability partnership, corporation, firm,  
9 company, or any other entity doing business in California.

10 ~~6300.23.~~

11 6300.22. “Secretary” means the Secretary of Food and  
12 Agriculture.

13  
14 Article 3. Administration

15  
16 6300.30. The secretary shall appoint a committee of 11  
17 individuals, from nominations received from the commission, to  
18 administer this chapter, except as otherwise provided. The  
19 committee shall consist of one California licensed agricultural pest  
20 control adviser, four producers, and four handlers, one of which  
21 shall be a processor. One producer and one handler shall be  
22 nominated from each district. The secretary shall also appoint one  
23 representative from the University of California and one  
24 representative from the public. If the secretary finds any of those  
25 persons nominated to be unacceptable, he or she shall notify the  
26 commission and request that another person be nominated. The  
27 commission may appoint any other ex officio member deemed  
28 reasonably necessary to implement this chapter.

29 6300.31. (a) The committee shall meet periodically for the  
30 purposes specified in Article 4 (commencing with Section  
31 6300.40).

32 (b) As a committee of the commission, the committee shall  
33 conduct itself according to the bylaws and procedures of the  
34 commission or any successor entity, except that the chair of the  
35 committee shall be nominated by the commission and appointed  
36 by the secretary.

37 (c) Sections 75532, 75535, 75543, and 75546 shall apply to the  
38 committee.

39 6300.32. (a) Upon receipt of a recommendation from the  
40 committee for the adoption of regulations describing designated

1 pests and diseases, ~~describing designated areas~~, or establishing  
2 terms and conditions for handling produce, the secretary shall do  
3 one of the following within 30 working days:

4 (1) Initiate the rulemaking process to adopt the recommendation  
5 of the committee.

6 (2) Decline to initiate the rulemaking process and provide the  
7 committee with a written statement of reasons for the decision.

8 (3) Request that the committee provide additional information  
9 regarding the recommended regulations.

10 (b) All regulations adopted pursuant to this chapter shall be  
11 adopted in compliance with the Administrative Procedure Act  
12 (Chapter 3.5 (commencing with Section 11340) of Part 1 of  
13 Division 3 of Title 2 of the Government Code), and may be  
14 subsequently repealed or amended as provided for in that ~~chapter~~  
15 *act*.

16 (c) In adopting regulations, the secretary shall consult with  
17 appropriate federal and state government agencies regarding  
18 applicable statutes, regulations, and scientific findings. *Any*  
19 *recommendation which includes a federal quarantine of a*  
20 *significant pest or disease shall not be considered by the secretary.*

21 6300.33. No member or agent of the committee or the  
22 commission shall be personally liable for the actions of the  
23 committee, the commission, or the department. No member or  
24 agent of the committee or the commission is responsible  
25 individually in any way to any other person for errors in judgment,  
26 mistakes, or other acts, by either commission or omission, as a  
27 principal, agent, or employee except for his or her own individual  
28 acts of dishonesty or crime. No member or agent of the committee  
29 or the commission is responsible individually for an act or omission  
30 of any other member or agent of the committee, the commission,  
31 or the department. Liability is several and not joint, and no member  
32 or agent of the committee or the commission is liable for the default  
33 of any other member or agent of the committee, the commission,  
34 or the department.

#### 35 Article 4. Duties

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37  
38 6300.40. The duties of the committee, with concurrence by the  
39 secretary, shall include the following:

1 ~~(a) Recommend to the secretary a process for any person located~~  
2 ~~within a designated area to petition the secretary to be exempt from~~  
3 ~~regulations adopted pursuant to this chapter. The process shall~~  
4 ~~include, but not be limited to, the providing of evidence that no~~  
5 ~~designated pests or diseases are present on the person's property~~  
6 ~~and that the person's agricultural practices are likely to prevent~~  
7 ~~the introduction of a designated pest or disease.~~

8 ~~(b)~~

9 (a) Recommend to the secretary designated pests and diseases  
10 not already present or identified in California as of January 1,  
11 2007, and designated areas to be defined by regulation.

12 ~~(c)~~

13 (b) (1) Recommend to the secretary the adoption of regulations  
14 establishing terms and conditions for handling apples ~~from~~  
15 ~~designated areas~~ to prevent the introduction and spread of  
16 designated pests and diseases.

17 (2) In determining whether to recommend to the secretary  
18 adoption of regulations, the committee shall consider available  
19 scientific information and other relevant factors, including, but  
20 not limited to, whether it is reasonable to find that designated pests  
21 or diseases will be introduced into the state and that the designated  
22 pests or diseases will cause harm if introduced into the state.

23 ~~(d)~~

24 (c) Periodically review the efficacy of the terms and conditions  
25 using the most current industry standards and generally accepted  
26 scientific principles.

27 ~~(e)~~

28 (d) Provide recommendations to the secretary on all matters  
29 pertaining to this chapter unless specific authority is reserved to  
30 the commission.

31 6300.41. Recommendations by the committee to the secretary  
32 and regulations adopted by the secretary shall be designed to  
33 accomplish all of the following:

34 (a) Maintain the integrity of apples produced, whether by  
35 conventional or organic practices, and handled in this state.

36 (b) Prevent the introduction and spread of designated pests and  
37 diseases not already present or identified in California as of January  
38 1, 2007.

39 (c) Ensure that all persons handling apples ~~from designated~~  
40 ~~areas~~ comply with all terms and conditions imposed pursuant to

1 this chapter in order to prevent the introduction or spread of  
2 designated pests and diseases.

3 (d) Ensure the health and safety of California producers,  
4 consumers, and the environment.

5 6300.42. No provision in this chapter may be construed as  
6 authorizing the secretary or the committee to prevent or ban the  
7 importation of apples into California.

#### 8 9 Article 5. Scientific Advisory Panel

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11 6300.50. (a) The secretary shall establish a panel of not less  
12 than two and not more than five members, each of whom is  
13 ~~nationally~~ recognized as an expert on the apple pests and diseases  
14 under consideration by the committee and is not already a member  
15 of the committee. The secretary may change the membership of  
16 the panel as needed to obtain the best available scientific advice  
17 with respect to the pests and diseases under consideration by the  
18 committee.

19 (b) The panel shall advise the committee and the secretary by  
20 providing information regarding biology, life cycle, range,  
21 reproduction, and known control methods for the pests and diseases  
22 under consideration by the committee pursuant to paragraph (2)  
23 of subdivision (c) of Section 6300.40.

#### 24 25 Article 6. Handling of Apples from Designated Areas

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27 6300.60. No person may handle apples in this state ~~that were~~  
28 ~~produced in a designated area~~ and to which regulations adopted  
29 pursuant to Section 6300.32 apply, except in compliance with this  
30 chapter.

#### 31 32 Article 7. Violations

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34 6300.70. (a) It is unlawful for any person to do any of the  
35 following acts:

36 (1) Handle apples from designated areas in violation of this  
37 chapter.

38 (2) Render or furnish a false report, statement, or record required  
39 pursuant to this chapter.



1 (3) Fail to obtain, render, or furnish a report, statement, or record  
2 required pursuant to this chapter.

3 (4) Secrete, destroy, or falsely alter records required to be  
4 maintained pursuant to this chapter.

5 (5) Fail or refuse to pay any assessments levied pursuant to this  
6 chapter.

7 (b) Notwithstanding subdivision (a), a person engaged in the  
8 retail sale of apples who, in good faith, sells, offers for sale, labels,  
9 or advertises any apples in California by relying on the  
10 representations of a producer or handler that the apples are in  
11 compliance with this chapter shall not be found in violation unless  
12 he or she knew or should have known that the sale of apples was  
13 in violation of this chapter.

14 6300.71. All remedies provided by this chapter are cumulative  
15 and not exclusive of any other remedy.

16  
17 Article 8. Investigations and Actions by the Department  
18

19 6300.80. The department may investigate complaints referred  
20 by the commission regarding alleged violations of this chapter.  
21 The department may enter and inspect the premises of any person  
22 subject to this chapter for the purpose of inspecting apples governed  
23 by this chapter. If the department determines that a violation has  
24 occurred, it may take action authorized by this chapter including,  
25 but not limited to, seizing and destroying apples. Apples may not  
26 be destroyed by the department without notice to the person whose  
27 apples were seized and an informal hearing before the secretary  
28 pursuant to procedures adopted by the department.

29 6300.81. The department may commence civil action and use  
30 all remedies provided in law or equity for obtaining a writ of  
31 attachment, specific performance, or injunctive relief regarding  
32 violations of this chapter.

33 6300.82. (a) The department may levy a civil penalty against  
34 any person who violates this chapter in an amount not exceeding  
35 five thousand dollars (\$5,000) for each violation. The amount of  
36 the penalty assessed for each violation shall be based upon the  
37 nature of the violation, the seriousness of the effect of the violation  
38 upon the effectuation of the purposes and provisions of this chapter,  
39 and the impact of the penalty on the violator, including the deterrent  
40 effect on future violations.

1 (b) Upon a finding that a violation was unintentional, the  
2 department may levy a civil penalty of not more than two thousand  
3 five hundred dollars (\$2,500) for each violation.

4 (c) For a first offense, and upon a finding that the violation is  
5 minor and unintentional, in lieu of a civil penalty as described in  
6 subdivisions (a) and (b), the department may issue a notice of  
7 violation.

8 (d) A person against whom a civil penalty is levied shall be  
9 afforded an opportunity for a hearing before the secretary, upon a  
10 request made within 30 days after the date of issuance of the notice  
11 of penalty. At the hearing, the person, the person's representative,  
12 or both, shall be given the right to present evidence. If no hearing  
13 is requested, the civil penalty shall constitute a final and  
14 nonreviewable order.

15 (e) If a hearing is held, review of the decision of the secretary  
16 may be sought by the person against whom the civil penalty is  
17 levied within 30 days of the date of the final order of the secretary  
18 pursuant to Section 1094.5 of the Code of Civil Procedure.

19 (f) A civil penalty levied by the department pursuant to this  
20 section may be recovered in a civil action brought in the name of  
21 the state.

22 6300.83. (a) The department shall be entitled to receive  
23 reimbursement for any reasonable attorneys' fees and other actual  
24 related costs, including, but not limited to, investigative costs,  
25 involved in enforcement of this chapter.

26 (b) The secretary shall use all funds received pursuant to this  
27 chapter for the purposes of this chapter.

28 SEC. 2. Section 75507 of the Food and Agricultural Code is  
29 amended to read:

30 75507. A commission form of administration created by this  
31 chapter is designed to deal with the broad fields of advertising,  
32 promotion, marketing research, and production research of apples,  
33 and any other activity authorized in this chapter and in Chapter 14  
34 (commencing with Section 6300) of Part 1 of Division 4.

35 SEC. 3. Section 75595.5 of the Food and Agricultural Code is  
36 amended to read:

37 75595.5. The commission shall be responsible for funding the  
38 California Apple Pest and Disease Prevention Act of 2009 (Chapter  
39 14 (commencing with Section 6300) of Part 1 of Division 4),  
40 *including any administrative costs incurred by the department*

1 *associated with activities created by this chapter*, and may establish  
2 an annual assessment rate to defray the costs of that act.

3 SEC. 4. No reimbursement is required by this act pursuant to  
4 Section 6 of Article XIII B of the California Constitution because  
5 the only costs that may be incurred by a local agency or school  
6 district will be incurred because this act creates a new crime or  
7 infraction, eliminates a crime or infraction, or changes the penalty  
8 for a crime or infraction, within the meaning of Section 17556 of  
9 the Government Code, or changes the definition of a crime within  
10 the meaning of Section 6 of Article XIII B of the California  
11 Constitution.